

Sponsor: Janet Venecz
Councilwoman at Large

RESOLUTION NO. 825

21R-25

A RESOLUTION ADOPTING AN INITIAL COMMUNITY INVESTMENT PLAN FOR THE CITY OF HAMMOND FOR THE USE OF FUNDS PROVIDED UNDER THE AMERICAN RESCUE PLAN ACT (ARPA)

WHEREAS, the American Rescue Plan Act of 2021 (“ARPA”) was enacted by Congress on March 11, 2021 and signed by President Joe Biden into law; and

WHEREAS, the ARPA will provide an estimated \$350 billion in funding directly to state and local governments for the purpose of supporting their recovery from the ongoing COVID-19 pandemic; and

WHEREAS, the City of Hammond will receive approximately \$51.4 million under the ARPA ("ARPA Funds"), which will be distributed in two tranches of fifty percent (50%) each, one of which has been received in 2021 and one which will be received in 2022; and

WHEREAS, the ARPA Funds must be obligated and spent by the City in certain allowed expenditures pursuant to guidance by both the U.S. Department of the Treasury and the Indiana State Board of Accounts; and

WHEREAS, the Indiana State Board of Accounts guidance requires that a local government recipient establish a separate fund by ordinance for its ARPA Funds; and

WHEREAS, on April 26, 2021, in accordance and following the guidance of the Indiana State Board of Accounts, the Common Council adopted Ordinance 21-12 establishing the ARP Coronavirus Local Fiscal Recovery Fund (“ARP Fund”); and

WHEREAS, Ordinance 21- was filed and placed on the September 13, 2021 agenda for first and second reading and thereafter for consideration to be adopted by the Common Council on September 27, 2021, which lists the proposed appropriation of a portion of the ARPA Funds pursuant to the Plan adopted detailing these appropriations;

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF HAMMOND THAT:

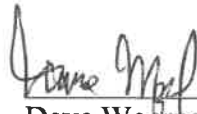
SECTION 1. The Common Council adopts the attached document (Exhibit A) entitled *American Rescue Plan Act Community Investment Plan* ("Plan") Version 1 (dated September 13, 2021) to provide details for the current use of ARPA Funds. The Plan Version 1 shall remain in effect until amended or supplemented in accordance with appropriation ordinances adopted by the Council.

SECTION 2. This resolution shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.

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SIGNATURE PAGE TO FOLLOW]

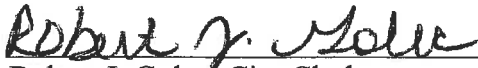
A RESOLUTION ADOPTING AN INITIAL COMMUNITY INVESTMENT PLAN FOR THE CITY OF HAMMOND FOR THE USE OF FUNDS PROVIDED UNDER THE AMERICAN RESCUE PLAN ACT (ARPA)

ADOPTED AND APPROVED BY the Common Council of the City of Hammond, Indiana, this 13th day of September, 2021.



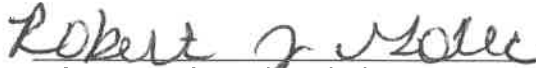
Dave Woerbel, President
Hammond Common Council

ATTEST:



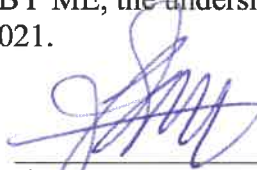
Robert J. Golec, City Clerk
City of Hammond, Indiana

PRESENTED BY ME, the undersigned City Clerk of the City of Hammond, Indiana, to the Mayor, for approval and signature, this 14th day of September, 2021.



Robert J. Golec, City Clerk
City of Hammond, Indiana

The foregoing Resolution No. R25 consisting of two (2) typewritten pages, including this page, was APPROVED AND SIGNED BY ME, the undersigned Mayor of the City of Hammond, Indiana, this 16th day of September, 2021.



Thomas M. McDermott, Jr., Mayor
City of Hammond, Indiana

Approved PASSED by the Common Council on the 13th day of September, 2021 and by the Mayor on the 16th day of September, 2021.



Robert J. Golec, City Clerk,
Hammond, Indiana

EXHIBIT A

AMERICAN RESCUE PLAN ACT (ARPA) COMMUNITY INVESTMENT PLAN FOR THE CITY OF HAMMOND, INDIANA (VERSION 1) SEPTEMBER 13, 2021

Introduction

On March 11, 2021 the United States Congress enacted and President Biden signed into law the American Rescue Plan Act of 2021 (“ARPA”). ARPA specifically sends much needed relief to state and local governments directly to help aid in their recovery from the COVID-19 pandemic. The City of Hammond (“City”) will receive approximately \$51.4 million from ARPA by 2022, with the first allocation of approximately \$26 million received earlier this year.

The Indiana State Board of Accounts issued a memo to local units of governments requiring them to set up a separate fund for ARPA monies received as well as approving a plan describing the use of these funds, identifying the eligible uses under ARPA. The Common Council on April 26, 2021 adopted Ordinance 21-12, which established the ARP Coronavirus Local Fiscal Recovery Fund (“ARP Fund”). The next step is approving a plan.

This document shall serve as the City of Hammond’s initial plan for use of ARPA Funds approved by the City Council as requested by the administration and mayor. The United States Treasury has issued guidance that defines the categories of uses of these funds and this plan complies with those defined uses at this time. The plan may need to be changed or amended if either guidance from U.S. Treasury changes or other funds become available for these projects that would then change and free up the city’s use of ARPA Funds for other projects.

Impact and Implementation

The City of Hammond has, like many cities across the country, seen the effects of the COVID-19 pandemic. Its residents have suffered. Its businesses have suffered. City government has tried to keep services intact with limited resources due to lack of usual revenue into the city's general and other funds. In accomplishing this, the city cut back on economic and infrastructure improvements during 2020 and halted all but essential and emergency spending. The funds made available by APRA will allow the city to start the road back to getting much needed infrastructure and community projects completed. The list of projects covers all districts and corners of the city. They impact the daily lives and the community that we serve.

The Controller's office, through consultation with the State Board of Accounts, the National League of Cities, AIM, and others has identified the categories that allow the use of APRA funds. After identifying these categories, projects were then identified that fall within these categories. Those projects are listed within this plan. Utilizing APRA funds for these projects will allow the city to remain fiscally healthy and utilize gaming, CIB, and other dollars for projects that are not covered by APRA, thus allowing city funds to extend further and accomplish many more projects and programs.

Categories

The general categories/uses for APRA funds identified either in 42 U.S.C. 803(c)(1) or through guidance interpreting that section fall into in part the following areas:

- Water and Sewer Infrastructure, including upgrading or repairing facilities and distribution systems and creating green infrastructure.

- Revenue Replacement to assist city government in recovering from the fiscal impact of the pandemic including assisting in pay as you go projects including roads, modernization of hardware and software, environmental remediation, fire and police services and others
- Public Infrastructure to strengthen the city's physical assets
- Responding to the public health emergency by assisting a non-profit in a qualified census tract including programs in childcare and education programming

Specific Eligible Projects and Use of ARPA Funds

As set forth in 42 U.S.C. 803(c) the city's plan includes the following projects totaling \$37,976,000:

1. Robertsdale Environmental Remediation (Revenue Replacement/Environmental Remediation)

- ARPA Funds: \$4,000,000
- Project Location: 1st District
- Project Description: This project is proposed for the remediation of lead-impacted soils of approximately 120 residential properties in the Robertsdale section of the city. Because the USEPA and IDEM projected their cleanup of this area would not commence for many years, the city is focusing on removal of the lead-impacted soils in residential property found to be more than the residential contamination limit in a timeline that would occur sooner, benefiting residents and property owners. Phase 1 of the project will begin in September 2021 with work expected to be completed on all phases by 2023.

2. Fire Station #2 (Revenue Replacement/Pay Go Infrastructure/Police and Fire Services)

- ARPA Funds \$3,500,000
- Project Location: 1st District
- Project Description: The demolition of the current Fire Station #2 is important to continued upgrades to fire facilities around the city and is done on the heels of Fire Station #8 construction, which has resulted in a modernized facility in Hessville. Funding for this project was not fully identified and therefore use of ARPA funds on this project is important and will also allow for further development with non-ARPA funds along Calumet Avenue. This project is in final stages of design and is slated for 2022 construction with a move in in early 2023.

3. Clark High School Property Infrastructure (Revenue Replacement/Pay Go Infrastructure)

- ARPA Funds: \$3,000,000
- Project Location: 1st District
- Project Description: This project seeks to construct the sewer, water, and roadway infrastructure in the recently acquired Clark High School athletic fields in order to address the new housing shortage and create a desperately needed influx of new residential housing. The project will be designed in 2022 and constructed in 2023.

4. Downtown Hohman Phase I ((Revenue Replacement/Pay Go/Green Infrastructure)

- ARPA Funds: \$5,000,000
- Project Location: 2nd District
- This project seeks to reconstruct Hohman Avenue from Sibley Street to Russell Street in the “before the train” revitalization of downtown Hammond and includes the

realignment of Rimbach Street. This exciting project improves the feel of downtown with reduced travel lanes and adds additional angled parking in the median of Hohman that promotes a walkable downtown. This project is essential to the commitment the city has made to the developers of much needed residential rental units in downtown Hammond. The project includes relocation of the fountain, improved traffic signal at Hohman and Sibley, removal of traffic signals through the downtown corridor and robust new green streetscape amenities. This project is expected to be completed in 2022.

5. New YMCA (Economic Impacts/Non-Profit)

- ARPA Funds: \$5,000,000
- Project Location: 3rd District
- Project Description: The YMCA project currently planned for the Woodmar Mall site is a transformational project in our community. The services that the YMCA will bring to this area of the city are not available elsewhere and will bring untold economic activity as a result of this project. TIF dollars were going to be used to fund the city's commitment, however, instead a portion of this money is now being used to help the development of other economic projects. Per 42 USC 803(c)(1)(A) assisting non-profits that aid communities through educational programming qualifies for use of ARPA Dollars. During the course of the COVID-19 public health emergency low-income communities, persons of color, and tribal communities have all faced higher rates of infection, hospitalization, and mortality coupled with increased rates of unemployment and food and housing scarcity. Counties with high levels of poverty in the U.S. experienced 223 deaths per 100,000 residents,

substantially higher than the national average of 175 deaths per 100,000 residents as of May 2021. The ARPA presumes certain services, such as those proposed in the YMCA Project, respond to the COVID-19 public health emergency if they are offered in communities located in a Qualified Census Tract (“QCT”). The proposed Hammond Family YMCA is located in a QCT identified by the Department of Housing and Urban Development.

6. Calumet Pedestrian Bridge (Revenue Replacement/Pay Go/Green Infrastructure)

- ARPA Funds: \$3,500,000
- Project Location: 4th District
- Project Description: This project will improve pedestrian accessibility for the Little Calumet River Trail at Calumet Avenue in Hammond’s 4th District. Arguably the most dangerous pedestrian intersection in Hammond and its proximity to the Interstate 80/94 off-ramp, the project envisions the construction of a four-span pedestrian bridge over Calumet Avenue similar to the recently constructed Calumet-Conkey Bridge along the Erie-Lackawanna Trail. This green infrastructure project is in final stages of design and did not have fully identified funding. Construction is expected to begin in 2022

7. Oxbow Road (179th) (Revenue Replacement/Pay Go/Roads)

- ARPA Funds: \$1,000,000
- Project Location: 5th District
- Project Description: This project is proposed for the sorely needed reconstruction of the 2900 block to 3300 block 179th Street /Oxbow Road from Carlson Drive to HSD’s

Southeast Hessville Pump Station in Hammond's 5th District and a structural overlay between the pump station and Cline Avenue Service Road border with the Town of Highland and is a 2022 project.

8. JF Mahoney Drive (Revenue Replacement/Pay Go/Roads)

- ARPA Funds: \$400,000
- Project Location: 5th District
- Project Description: This project is proposed for the reconstruction of JF Mahoney Drive from 174th Street to Parrish Avenue. The reduced cost of this project relates directly to the limited utility relocations for this project. The 2022 project contemplates additional on-street parking near the Dowling Park pond.

9. Schneider Avenue (Water and Sewer Infrastructure/Resilience to severe weather events)

- ARPA Funds: \$506,000
- Project Location: 5th District
- Project Description: This project is the addition of a new storm sewer in the 7000 block of Schneider Avenue to 171st Street to the campus at Purdue Northwest to tie into an existing combination sewer. Residents in the 7000 block of Schneider have been plagued with basement back-ups and the project will separate the stormwater from the small-sized combination sewer in that area. While the project has been approved by the Hammond Capital Improvements Board, the funding is eligible for ARP funds and will therefore free up CIB funds for another project in the city.

10. Florida Avenue Infrastructure (Water and Sewer Infrastructure/Revenue Replacement)

- ARPA Funds: \$800,000

- Project Location: 5th District
- Project Description: This project is proposed for the creation of a new currently platted subdivision in Hessville between Orchard Drive and 175th Street east of Parrish Avenue and includes new water, sewer, and roadway infrastructure allowing for the much needed development of new housing in the city and should be complete in 2022.

11. Hessville Bridge (Revenue Replacement/Pay Go Infrastructure/Green Infrastructure)

- ARPA Funds: \$3,570,000
- Project Location: 6th District
- Project Description: This project is proposed for the creation of a new roadway and multi-use trail bridge over the Norfolk Southern Railroad in Hessville east of Parrish Avenue This project is scheduled for construction beginning in July 2023 and will provide the ever-needed bypass around stopped trains in Hessville.

12. Kennedy Avenue Infrastructure Improvements (Revenue Replacement/Pay Go Infrastructure)

- ARPA Funds: \$5,000,000
- Project Location: 6th District
- Project Description: This project will slow traffic and make downtown Hessville a walkable area, benefitting business and residents in this once bustling commercial area. The project will rebuild infrastructure along this stretch of Kennedy (164th – 169th) and expand sidewalks to allow for more walking and outdoor dining. This project also benefits a non-profit (HC3), which is dedicated to the Hessville

community and has recently refurbished an unused library into a community center.

This project is set for 2022 as design is almost complete.

13. Software Updates (Revenue Replacement/Modernization of Software, Hardware, and protection of critical infrastructure, cyber security)

- ARPA Funds: \$1,300,000
- Project Location: City-Wide, City Hall (3rd), Water Department (3rd), Sanitary District (2nd)
- Project Description: As a result of the state requiring the city to convert to a GAAP financial statement, a software upgrade is needed. These updates will allow the city to continue day to day operations during a shut down. The software updates will also give the general public the option of remotely processing their requests/transactions that currently must be done in person at City Hall. This project is ready to begin before the end of 2021.

14. Columbia Avenue Water Tank (Water Infrastructure)

- ARPA Funds: \$1,000,000
- Project Location: 3rd District
- Project Description: This project is the completion of the 1.5 MG radial-arm water storage tank painting project at Columbia and 165th. This amount will pay for the remaining work on the project and will eliminate the need for TIF dollars to be used on this ARP program qualified project.

15. Council Chambers-Technology Updates ((Revenue Replacement/Modernization of Software, Hardware, and protection of critical infrastructure, cyber security)

- ARPA Funds: \$400,000
- Project Location: City Wide, City Hall (3rd District)
- Project Description: Updates to Council Chambers to better allow for option of remote attendance of public at Council and other Board meetings as well as allow for remote attendance when needed by council or board members. Improve technology.